

Message Text

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ORIGIN ARA-14

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DRAFTED BY ARA/MEX:M.YOHN:MRG
APPROVED BY S: THE SECRETARY
SCA:R.HENNEMEYER
S/NM:R.DUGSTAD
ARA/MEX:T.R.MARTIN
ARA:W.H.LUERS
JUSTICE:D.MEISSNER (DRAFT)
USDA:E.PENCIVY (SUBS)
TREASURY:M.BACH (SUBS)
COMMERCE:R.ADES (DRAFT)
LABOR:H.BLACKMAN(SUBS)
C:M.NIMETZ
S/S-MR.TARNOFF
S/S-O:RGAMBLE

-----182052Z 001914 /66

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FM SECSTATE WASHDC
TO AMEMBASSY MEXICO PRIORITY

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E.O. 11652: N/A

TAGS: PGOV, MX, US

SUBJECT: CONSULTATIVE MECHANISM: PROPOSED AGENDA FOR SOCIAL
WORKING GROUP

1. EMBASSY REQUESTED TO TRANSMIT FOLLOWING LETTER TO
FONSEC ROEL FROM SECRETARY VANCE. (AGENDA PROPOSALS FOR
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THE ECONOMIC WORKING GROUP WILL BE TRANSMITTED SEPARATELY.)

QUOTE:
DEAR SANTIAGO:

THE PURPOSE OF THIS LETTER IS TO PROVIDE YOU WITH OUR SUG-
GESTIONS FOR AN AGENDA OF ISSUES WHICH WE FEEL ARE APPRO-

PRIATE FOR CONSIDERATION BY OUR WORKING GROUP ON SOCIAL QUESTIONS.

IN GENERAL TERMS, WE BELIEVE THAT THE AGENDA FOR THE SOCIAL WORKING GROUP SHOULD INCLUDE THE FOLLOWING CATEGORIES OF ISSUES:

A. PROBLEMS RELATED TO THE UNDOCUMENTED ALIENS SITUATION.

B. COOPERATIVE EFFORTS IN NARCOTIC INTERDICTION AND ERADICATION.

C. OTHER AREAS OF LAW ENFORCEMENT.

D. COOPERATIVE ENVIRONMENTAL PROTECTION EFFORTS IN THE BORDER AND ADJACENT REGIONS.

E. MEANS OF COOPERATIVE PLANNING IN BORDER REGION DEVELOPMENT.

F. ENHANCED COOPERATION IN PROGRAMS OF AGRICULTURAL RESEARCH AND DISEASE CONTROL.

G. TREATMENT OF CITIZENS AND CONFISCATED PROPERTY.

(A) PROBLEMS RELATED TO THE UNDOCUMENTED ALIENS SITUATION

AS YOU KNOW MY GOVERNMENT IS CONSIDERING POLICIES TO DEAL WITH THE SOCIAL AND ECONOMIC PROBLEMS ASSOCIATED WITH THE LIMITED OFFICIAL USE

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PRESENCE OF MILLIONS OF UNDOCUMENTED ALIENS OF MANY NATIONALITIES IN THE UNITED STATES.

WE WISH TO CONTINUE OUR PRACTICE OF CLOSE CONSULTATION WITH THE GOVERNMENT OF MEXICO AS THESE POLICIES EVOLVE, AND BEYOND THIS, WE WISH TO RAISE WITH YOUR GOVERNMENT THE POSSIBILITY OF COOPERATIVE PROGRAMS DESIGNED TO COUNTER THE EXPLOITATION AND ABUSES OF INNOCENT PERSONS WHICH ARE AN UNFORTUNATE BYPRODUCT OF THE CURRENT SITUATION

SPECIFICALLY, WE WISH TO EXPLORE AREAS OF MUTUAL COOPERATION TO:

1. APPREHEND AND PUNISH PROFESSIONAL SMUGGLERS OF UNDOCUMENTED ALIENS;

2. DEVELOP ADMINISTRATIVE PROCEDURES WHICH DISCOURAGE REPEATED ILLEGAL BORDER CROSSINGS BY INDIVIDUALS, BUT WHICH, AT THE SAME TIME, CONTAIN SAFEGUARDS FOR THE

RIGHTS OF THE PERSONS CONCERNED;

3. UNDERTAKE RESEARCH PROGRAMS ON THE CAUSES OF THE MIGRATION QUESTION TO GENERATE SOLID INFORMATION ON THE SOCIAL AND ECONOMIC FACTORS INVOLVED IN ORDER THAT THE PROBLEM AND ITS LONG-TERM SOLUTION MAY BE BETTER UNDERSTOOD BY BOTH GOVERNMENTS.

(B) DRUG INTERDICTION AND ERADICATION

OUR OBJECTIVE HERE IS TO CONTINUE THE EXCELLENT PROGRAM OF COOPERATION BETWEEN THE US AND MEXICO WITHIN THE FRAMEWORK ALREADY DEVELOPED FOR THIS PURPOSE. WE BELIEVE THAT OUR RESPECTIVE OFFICIALS SHOULD CONTINUE TO MEET AND CONSULT AT INTERVALS DETERMINED BY THEM, AND THAT THE REPORT ULTIMATELY SUBMITTED BY THE SOCIAL WORKING GROUP SHOULD CONTAIN A SECTION DEALING WITH COOPERATION IN THIS LIMITED OFFICIAL USE

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FIELD.

(C) OTHER LAW ENFORCEMENT ACTIVITIES

THE UNITED STATES BELIEVES COOPERATION BETWEEN LAW ENFORCEMENT AUTHORITIES OF BOTH COUNTRIES CAN BE AUGMENTED IN A NUMBER OF AREAS BEYOND DRUG CONTROL. THE US IS STUDYING THE POSSIBILITY OF A REORGANIZATION OF FEDERAL AUTHORITIES ENGAGED IN LAW ENFORCEMENT IN THE BORDER AREA. IT IS NOW ANTICIPATED THAT THIS STUDY WILL BE COMPLETED LATE THIS SUMMER, AT WHICH TIME WE MAY HAVE SPECIFIC PROPOSALS TO DISCUSS WITH YOUR GOVERNMENT. IN THE MEANTIME, HOWEVER, WE SUGGEST THAT CONSIDERATION BE GIVEN TO THREE SUBJECTS: (1) CRIMES OF VIOLENCE AGAINST UNDOCUMENTED BORDER CROSSERS. THIS IS A GROWING PROBLEM IN CERTAIN BORDER LOCATIONS AND WE BELIEVE A COOPERATIVE PLAN OF ACTION IS URGENTLY CALLED FOR TO DEAL WITH IT. (2) A TREATY OF MUTUAL ASSISTANCE COVERING THE EXCHANGE OF INFORMATION FOR CRIMINAL PROSECUTIONS. THIS MATTER HAS BEEN TENTATIVELY DISCUSSED BETWEEN THE TWO GOVERNMENTS IN THE PAST, AND WE PROPOSE THAT WE NOW CONSIDER THE POSSIBILITY OF CONCLUDING SUCH AN AGREEMENT. (3) WE ARE ALSO INTERESTED IN DISCUSSING THE TOPIC OF JUVENILE CRIME IN THE BORDER AREA WITH AN EMPHASIS ON WHAT OUR TWO COUNTRIES CAN DO TO DEVELOP REHABILITATIVE FACILITIES AND PROGRAMS.

(D) ENVIRONMENTAL PROTECTION IN THE BORDER AND ADJACENT REGIONS

THE UNITED STATES BELIEVES THAT COOPERATION IS INDICATED

IN SEVERAL IMPORTANT ASPECTS OF ENVIRONMENTAL PROTECTION. WE
ARE PARTICULARLY CONCERNED BY POLLUTION PROBLEMS --

BOTH TRANSBOUNDARY, AND OF INTERNATIONAL WATERS. WE
SUGGEST THAT OFFICIALS OF OUR CONCERNED AGENCIES -- THE
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INTERNATIONAL BOUNDARY AND WATER COMMISSION, AND OUR
RESPECTIVE ENVIRONMENTAL PROTECTION AUTHORITIES,
EXCHANGE VIEWS ON THE MOST SIGNIFICANT SOURCES OF BORDER
AREA POLLUTION AND THAT THEY CONSIDER AND ADOPT MEANS OF

OVERCOMING THESE PROBLEMS.

SECONDLY, THE US IS STRONGLY INTERESTED IN DISCUSSING
WITH MEXICO THE DESIRABILITY OF DEVELOPING CONTINGENCY
PLANS FOR COOPERATIVE US-MEXICAN ACTIONS TO COMBAT MAJOR
OIL SPILLS. WE BELIEVE THAT SUCH PLANS WOULD GREATLY
ENHANCE THE ABILITY OF TWO COUNTRIES TO DEAL WITH THIS
POTENTIALLY DESTRUCTIVE FORM OF ENVIRONMENTAL POLLUTION.

(E) BORDER DEVELOPMENT

WE RECOGNIZE THAT BORDER ECONOMIC DEVELOPMENT HAS BEEN A
HIGH PRIORITY OF THE MEXICAN GOVERNMENT FOR MANY YEARS,
AND THAT A NUMBER OF ASPECTS OF THIS DEVELOPMENT --
TOURISM, TRADE, INVESTMENT -- WILL BE CONSIDERED BY THE
ECONOMIC WORKING GROUP ESTABLISHED IN OUR MEETING OF
MAY 26.

DURING THE PAST YEAR, THE US CONGRESS AUTHORIZED THE
ESTABLISHMENT OF A REGIONAL ECONOMIC DEVELOPMENT PLAN
APPLICABLE TO SOME 36 COUNTIES IN THE UNITED STATES
CONTIGUOUS TO THE US-MEXICAN FRONTIER. WE BELIEVE THAT AS
THIS PLAN EVOLVES, IT WILL HAVE USEFUL POSSIBILITIES FOR
COOPERATIVE PLANNING AND RESEARCH BY STATE AND LOCAL
AUTHORITIES OF BOTH COUNTRIES. ACCORDINGLY, WE WISH TO
EXPLORE NOW THE POSSIBILITY OF ESTABLISHING THE APPRO-
PRIATE MEANS FOR CARRYING OUT COMPLEMENTARY PLANNING
ACTIVITIES.

(F) AGRICULTURAL COOPERATION

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AGRICULTURAL COOPERATION BETWEEN MEXICO AND THE US HAS

CONTRIBUTED MANY BENEFITS TO THE PEOPLE OF BOTH COUNTRIES OVER THE PAST 20 YEARS, AND WE BELIEVE THAT POSSIBILITIES EXIST FOR EXPANDED COOPERATION IN DISEASE AND PEST CONTROL, AS WELL AS HEALTH INSPECTIONS AND STANDARDS. WE WOULD ACCORDINGLY SUGGEST THAT THE AGENDA OF THE SOCIAL WORKING GROUP INCLUDE A REVIEW BY APPROPRIATE AUTHORITIES OF EACH COUNTRY OF SPECIFIC PROGRAMS WHICH MIGHT BE UNDERTAKEN.

(G) TREATMENT OF CITIZENS AND CONFISCATED OR STOLEN PROPERTY

AGREEMENT OF OUR TWO COUNTRIES ON AN EXCHANGE OF SANCTIONS TREATY WAS A MOST IMPORTANT ACHIEVEMENT. AS YOU KNOW, THIS

ADMINISTRATION IS URGING ITS PROMPT RATIFICATION BY THE US SENATE. I BELIEVE IT WOULD NOW BE APPROPRIATE FOR OUR TWO GOVERNMENTS TO CONSIDER OTHER AREAS WHERE COOPERATIVE ACTIONS ARE POSSIBLE CONCERNING THE TREATMENT OF OUR RESPECTIVE CITIZENS, ESPECIALLY THOSE INCARCERATED, AS WELL AS THE PERSONAL PROPERTY OF OUR CITIZENS, INCLUDING IMPOUNDED VEHICLES AND AIRCRAFT.

IF YOU AGREE, WE COULD BE PREPARED TO SEND AN APPROPRIATE TEAM OF OFFICIALS, UNDER THE LEADERSHIP OF MR. MATTHEW NIMETZ, COUNSELOR OF THE DEPARTMENT OF STATE AND MR. MICHAEL J. EGAN, ASSOCIATE ATTORNEY GENERAL OF THE UNITED STATES, TO MEXICO CITY TO DISCUSS THESE, AS WELL AS OTHER ISSUES YOU SUGGEST. WE WOULD PROPOSE A TWO-DAY MEETING IN THE LAST WEEK OF JULY, WITH THE UNDERSTANDING THAT THE VARIOUS COUNTERPARTS BE PREPARED TO EXTEND THEIR TALKS IF CIRCUMSTANCES INDICATE.

I BELIEVE THAT THE FOREGOING SUGGESTIONS ARE IN KEEPING WITH THE SPIRIT OF CONSTRUCTIVE ENTERPRISE THAT HAS BEEN SO SOUNDLY ESTABLISHED IN OUR RELATIONS TO DATE, AND I LIMITED OFFICIAL USE

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LOOK FORWARD TO RECEIVING YOUR GOVERNMENT'S VIEWS AND SUGGESTIONS. RESPECTFULLY, CY.

HIS EXCELLENCY
SANTIAGO ROEL,
SECRETARY OF FOREIGN RELATIONS,
MEXICO, D.F.
END QUOTE.

2. (FYI - DEPENDING ON DEVELOPMENTS IN THE UNDOCUMENTED ALIENS PACKAGE, WE MAY WISH TO DISPATCH A SMALL TEAM TO CONSULT WITH ROEL AND OTHER GOM OFFICIALS AS APPROPRIATE ON THIS MATTER WITHIN THE NEXT 10 DAYS. WILL ADVISE

FURTHER ON THIS. END FYI).

VANCE

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